SUPERIOR COURT OF CALIFORNIA COUNTY OF ORANGE CENTRAL JUSTICE CENTER

AUG 28 2014

ALAN CARLSON, Clerk of the Court

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## ORANGE COUNTY SUPERIOR COURT

## CENTRAL JUSTICE CENTER

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Petitioner,
VS.
PAT HEALY, INTERIM CITY CLERK OF THE CITY OF RANCHO SANTA MARGARITA; NEAL KELLEY, REGISTRAR OF VOTERS OF THE COUNTY OF ORANGE; THE BOARD OF SUPERVISORS OF THE COUNTY OF ORANGE, and DOES 1 through 10, inclusive,
Respondents.
JESSE PETRILLA, an individual; DONALD CHADD, an individual; JAMIE CASSIDY, an individual; and JOSEPH DAICHENDT, an individual; and DOES 11 through 20, inclusive,

Real Parties In Interest.

WILLIAM FURNISS, an individual.

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Case No.: 30-2014-00740289-CU-WM-CJC

Hon. Kirk H. Nakamura Dept. C15

## ORDER GRANTING AND DENYING PETITON FOR WRIT OF MANDATE

Petition Filed: August, 18, 2014

Hearing Date: August 27, 2014

Hearing Time: 1:30 p.m.

Department: C15

Judge: Kirk H. Nakamura

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On August 22, 2014, the Honorable William D. Claster, in Department C18 of this Court, issued an Alternative Writ of Mandate and Order to Show Cause pursuant to Petitioner William Furniss' Application for a Writ of Mandate, commanding Respondent NEAL KELLEY, Registrar of Voters of the County of Orange, and Respondent PAT HEALY, City Clerk of the City of Rancho Santa Margarita, to remove the statements from the Real Parties' "Argument in Favor of Measure Z" that are alleged in the Petition to be false, misleading, or inconsistent with the requirements of Elections Code sections 9295 and/or 13314, or, in the alternative, to show cause on August 27, 2014 at 1:30 p.m. in Department C15 of the Orange County Superior Court why Respondent has not done so.

The Order to Show Cause came on for hearing on August 27, 2014 at 1:30 p.m. before the Honorable Kirk H. Nakamura, Judge of the Superior Court. Petitioner William Furniss was represented by Michael S. Winsten, Esq. of Winsten Law Group.

Respondent Pat Healy, Interim City Clerk of the City of Rancho Santa Margarita, was represented by Lois Bobak, Esq. of Woodruff, Spradlin & Smart, APC. Respondent, Neal Kelley, Registrar of Voters of the County of Orange was represented by Rebecca S. Leeds, Esq., Deputy County Counsel, of the Office of the Orange County Counsel. Real Parties in Interest Jesse Petrilla, Donald Chadd, Jamie Cassidy and Joseph Daichendt were represented by Jeffrey M. Oderman, Esq. of Rutan & Tucker, LLP.

The Court, having read the moving, opposing and reply papers of the parties and heard oral argument, ruled as follows:

1. The challenge to the identification of Joseph Daichendt as a "Property Owner" is DENIED. The purpose production and distribution of the voter pamphlet is to give the voters information upon which they can make an informed decision as to which way to vote. Therefore, it does not seem reasonable to accept a narrow, technical definition of the word "owner" in this case. As illustrated by his declaration, Mr. Daichendt still exercises some degree of dominion and control over the property. His control is evidenced, among other

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things, by his signature on the rezoning application and his presentations to both the Planning Commission and the City Council. The statement is not necessarily "false or misleading."

- 2. The challenge to the statement: "3 auto dealerships closed at this location..." is GRANTED. This statement is misleading on its face pursuant to Elections Code section 9295(b)(2) and is stricken. The statement suggests that there is a long history of auto dealerships that failed and this is a reason for supporting the initiative. Petitioner has shown that there was simply a succession of businesses and only one "closure." The Court modifies this statement and orders the 6<sup>th</sup> paragraph of the Real Parties' Ballot Argument in Favor of Measure Z to be changed so it reads as set forth in paragraph 10 below.
- 3. The challenge to the statement: "[T]he Site is in its 7th year of Vacancy." is GRANTED. The court modifies the language to reflect a vacancy term of "approximately 5 and 1/2 years." This statement is misleading pursuant to Elections Code section 9295(b)(2) and is stricken. Notwithstanding the Real Parties' contentions that the property has been only 7% occupied and therefore, according to insurance definitions, is "vacant", the pictures provided by the Petitioner indicate a reasonable voter would consider the space "occupied" or at least partially or even substantially "occupied." The land may be "legally" vacant, but to categorize it as such is misleading. The Court modifies this statement and orders the 6<sup>th</sup> paragraph of the Real Parties' Ballot Argument in Favor of Measure Z to be changed so it reads as set forth in paragraph 10 below.
- 4. The challenge to the statement: "Auto industry experts, including one hired by the City, all agree that no automobile manufacturer is interested in reoccupying the site and this situation is not going to change." is GRANTED as to the words "including one hired by the City" and "all". This language is misleading pursuant to Elections Code section 9295(b)(2) and is stricken. The Real Parties can still get their point across by deleting the language. The term "all" implies the Real Parties have surveyed the entire universe of auto experts. That clearly is not the case. The Court modifies this statement and orders the 6<sup>th</sup>

 paragraph of the Real Parties' Ballot Argument in Favor of Measure Z to be changed so it reads as set forth in paragraph 10 below.

- 5. The challenge to the statement: "The City then unlawfully refused to place this measure on the ballot and had to be ordered to do so by the Orange County Superior Court." Is GRANTED as to the term "unlawful". The term "unlawful" should be changed to "improperly." The Petitioner claims the term "unlawful" is misleading in that the Court, in the underlying action, found the publication of the notice of intent in the Orange County Register rather than, the Coto de Caza News, a newspaper of general circulation, was in substantial compliance with the statute and the signatures should have been counted. However, there is nothing in the subject order that indicates the petitioners in the underlying action were in "substantial compliance" with the statute for publication. The Court merely found that the City failed to perform mandatory and ministerial duties and ordered it to do so. Because the Court found the City failed to perform its mandatory statutory duty, it failed to follow the law and this was "improper." The term "unlawful" is misleading in that it implies criminal conduct.
- 6. The challenge to the statement: "[T]hree of the five Council members ... wanted to deny you the right to vote." is GRANTED. The Real Parties rely on the two closed sessions of the City Council to support the propriety of the statement. However, the Real Parties have no evidence as to what discussions were held during those closed discussions and the statement "three of the five Council members ... wanted to deny you a right to vote" is misleading. Even if it is true 3 of the 5 members voted to support the rejection of the measure, that fact does not support the Real Parties' nefarious conclusion the decision was made specifically to "deny you a right to vote." It may have been simply because those members felt, in good faith, the terms of the Election Code had not been followed and they did not want to violate the law.
- 7. The challenge to the statement: "The vote of Council to block the productive use of this property. . ." is DENIED in part and GRANTED in part. This statement is not blatantly

false. It is true the City Council may have had other motivation for denying the rezoning of the property (such as wanting to keep in compliance with the City's General Plan) but the effect of the decision is, in the Real Parties' opinion blocking the productive use of the land. The Real Parties' opinions are backed up by evidence showing it was practically impossible to find another auto dealer to lease the subject premises. Unlike item 6, above, the statement does not state the Council Members *wanted* to block the productive use of the land, just that they effectively did. However, the Court orders the word "the" appearing in this statement between the words "block" and "productive" to be stricken. For the sake of clarity, the 4<sup>th</sup> sentence of the 7<sup>th</sup> paragraph of the Real Parties' Ballot Argument in Favor of Measure Z is ordered to be changed so it shall read: "The vote on Council to block productive use of this property was not unanimous: three of the five Council members are wasting your tax dollars."

- 8. The challenge to the statement: "[T]hree of the five Council members are wasting your tax dollars..." is DENIED. This statement is merely an opinion. It does not imply any corruption or official misconduct. The Real Parties simply opine the actions taken by the City Council are a waste of resources tax dollars. Nothing more.
- 9. The challenge to the statement "The existing zoning that narrowly restricts the property to vehicle-related uses has failed." is DENIED. What constitutes "failure" or "success" is very subjective. In the Real Parties opinion the zoning has failed. The Real Parties point to substantial evidence to support their claim. The Petitioner and his declarants, on the other hand, also have a valid opinion the zoning hasn't failed. The Petitioner and his declarants argue zoning is designed to promote the orderly, long-term, comprehensive planning goals of a community and the current zoning has supported those goals. Either way, this statement is one of opinion and not subject to strike as false and/or misleading.
- 10. The Court orders the  $6^{th}$  paragraph of the Real Parties' Ballot Argument in Favor of Measure Z to be changed so it reads in its entirety as follows:

"The existing zoning that narrowly restricts the property to vehicle-related uses has failed. Even though the property is located at the busiest

intersection in RSM (Santa Margarita Pkwy/Empresa), the Nissan dealership closed in 2008, the site was then vacant for approximately 5-1/2 years, and no new auto dealership has opened there despite the owners' extensive efforts to attract one. Many auto industry experts agree that no automobile manufacturer is interested in reoccupying the site and this situation is not going to change."

11. Based on the foregoing, the Court orders the Real Parties' Ballot Argument in Favor of Measure Z to be amended and restated in its entirety so that it reads as follows:

## Argument in Favor of Measure Z

Vote "Yes" on Measure Z to eliminate an eyesore and restore the former Nissan automobile dealership property to productive uses.

"Yes" means new businesses, jobs, and increased tax revenues to support police, fire, and other vital public services.

A "Yes" vote will AFFIRM THE VISION for the property set forth in the City's existing General Plan and RESTORE the original Commercial General zoning to the property.

A "Yes" vote brings NEW AMENITIES to RSM. Potential tenants in discussion to occupy the site include Five Guys Burgers, Coffee Bean & Tea Leaf, LA Fitness, Stater Brothers, Chipotle, Whole Foods, and Mother's Market.

New businesses bring new jobs and well over \$100,000/year in new local tax revenues.

The existing zoning that narrowly restricts the property to vehicle-related uses has failed. Even though the property is located at the busiest intersection in RSM (Santa Margarita Parkway/Empresa), the Nissan dealership closed in 2008, the site was then vacant for approximately 5-1/2 years, and no new auto dealership has opened there despite the owner's extensive efforts to attract one. Many auto industry experts agree that no automobile manufacturer is interested in re-occupying the site and this situation is not going to change.

WE NEED YOUR VOTE! Nearly 4,200 City voters signed the petition to rezone the property. The City then improperly refused to place this measure on the ballot and had to be ordered to do so by the Orange County Superior Court. The vote on Council to block productive use of this property was not unanimous: three of the five Council members are wasting your tax dollars.

1	VOTE "YES" ON MEASURE Z!
2	More information: www.FreeRSM.com
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4	Joseph Daichendt, Property Owner
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6	Jamie Cassidy, RSM Voter
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8 -	Jesse Petrilla, RSM City Council Member
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10	Donald Chadd, RSM City Council Candidate
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12	12. Respondent, Neal Kelley, Registrar of Voters of the County of Orange, is
13	commanded to immediately take all steps necessary to effectuate the terms of this Order so
14	that the amended and restated Real Parties' Ballot Argument in Favor of Measure Z set forth
15	in paragraph 11 appears in the Sample Ballots and Voter Information Pamphlet for the
16	November 4, 2014, general election. Respondent Pat Healy, Interim City Clerk of the City of
17	Rancho Santa Margarita, is relieved of any obligation to take any steps necessary to effectuate
18	the terms of this Order.
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20	IT IS SO ORDERED.
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22	Dated: August 23, 2014  Ludge of the Superior Court
23	Judge of the Superior Court  KIRK H. NAKAMURA
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